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PAS 11281 – UPDATE IFIP WG 10.4 RESEARCH REPORT

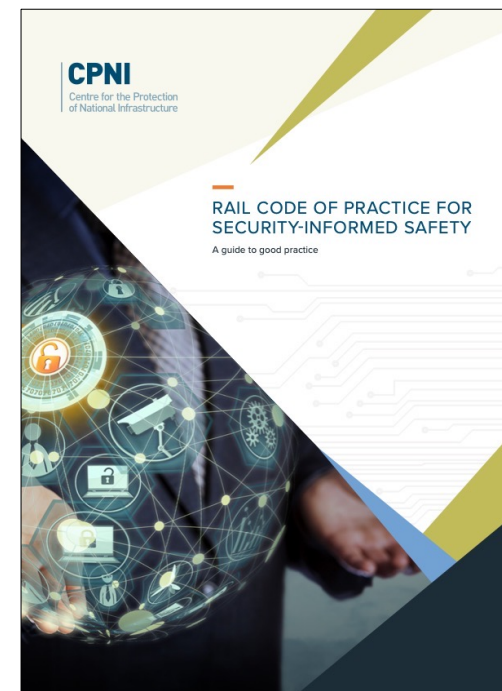
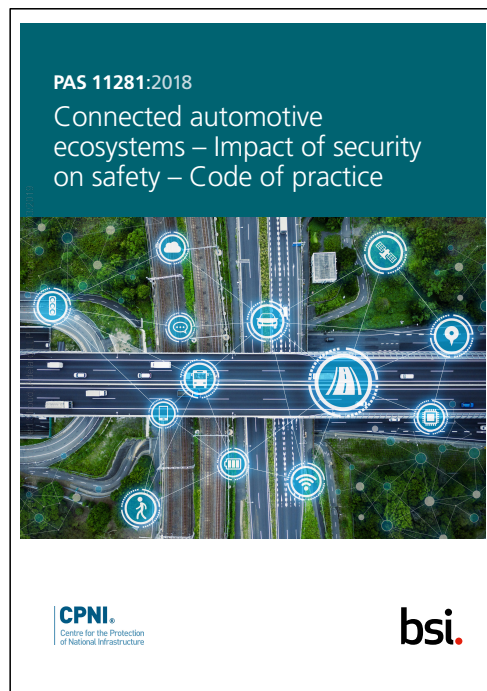
Robert Stroud
29 June 2026

PT/1390/138019/

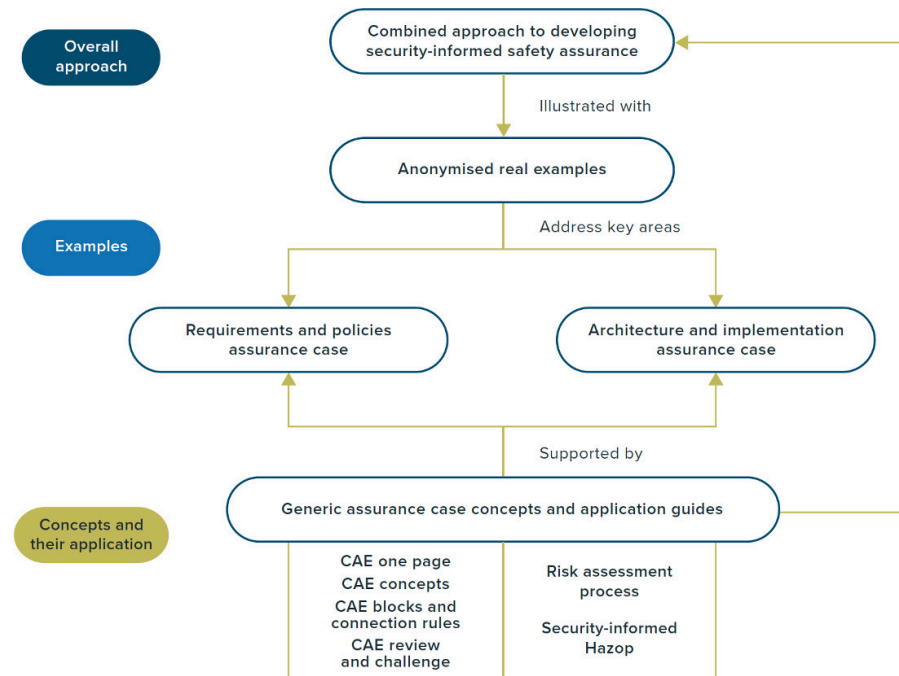
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BACKGROUND

TWO CODES OF PRACTICE – AUTOMOTIVE AND RAIL



GUIDANCE ON SECURITY-INFORMED SAFETY ASSURANCE



<https://www.npsa.gov.uk/security-informed-safety>

OVERVIEW OF PAS 11281

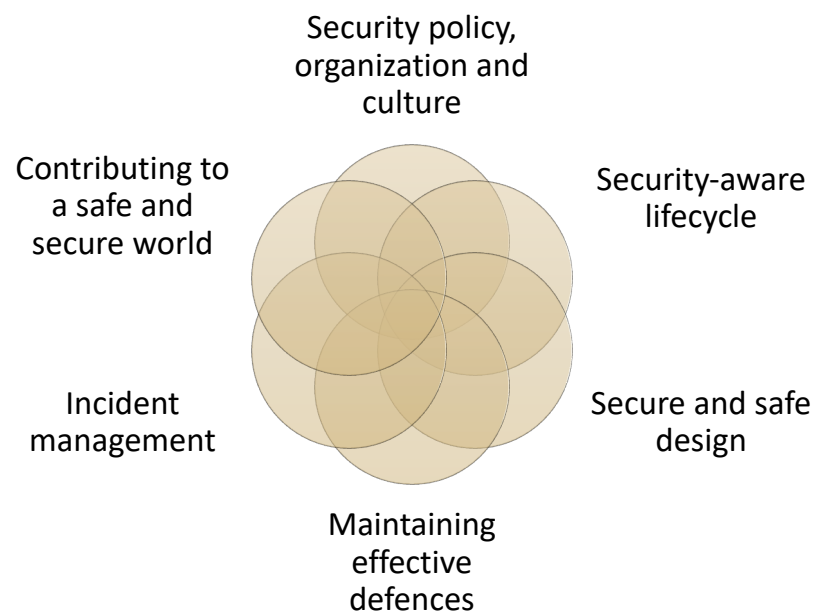
PAS 11281

- PAS 11281 is a code of practice on security-informed safety for the connected automotive ecosystem
- The focus is on requirements rather than mechanisms
- Covers the entire connected automotive ecosystem, not just vehicles
- The aim is to be concise but useful
- References are provided to existing standards for further guidance



<https://shop.bsigroup.com/ProductDetail?pid=000000000030365540>

BSI PAS 11281



<https://shop.bsigroup.com/ProductDetail?pid=00000000030365540>

INFORMATIVE ANNEXES

- Annex A – Risk assessment
- Annex B – Assurance and safety cases
- Annex C – Secure versus safe coding practices
- Annex D – Approaching safety and security integration
- Annex E – Automotive networks
- Annex F – Security and safety of a composite system
- Annex G – UK Government CAV cyber security principles

TARGET AUDIENCE

- **Automotive manufacturers**
 - OEMs, Tier 1, Tier 2, Supply chain
- **Government**
 - Vehicle Certification Agency (VCA)
 - DfT
- **After-market**
 - Independent service organizations
 - Non-OEM part suppliers
- **Broader ecosystem**
 - Highways England
 - Local authorities
 - Vehicle teleservice providers

RELATIONSHIP TO ISO/SAE 21434 AND UN REGULATION NO. 155

TIMELINE

- Jan 2016 – SAE J3061 Cybersecurity Guidebook for Cyber-Physical Vehicle Systems
- Oct 2016 – NHTSA, Cybersecurity best practices for modern vehicles
- Dec 2016 – ENISA, Cyber security and resilience of smart cars – good practice
- Aug 2017 – DfT, Principles of cyber security for connected and automated vehicles
- **Dec 2018 – Publication of BSI PAS 11281**
- Feb 2020 – ISO/SAE DIS 21434 – Road vehicles – Cybersecurity engineering (DRAFT)
- Jun 2020 – UN regulations on Cybersecurity and Software Updates adopted by WP.29
- Jan 2021 – UN regulations enter into force
- Aug 2021 – ISO/SAE 21434 – Road vehicles – Cybersecurity engineering
- July 2022 – UN regulations mandatory for all new vehicle types in EU
- July 2024 – UN regulations mandatory for all new vehicles in EU

COMPARISON OF ISO/SAE 21434 AND PAS 11281

	ISO/SAE 21434	PAS 11281
Scope	Road Vehicles	Connected Automotive Ecosystem
Threats	Safety, Financial, Operational, Privacy	Safety
Guidance	General advice on risk management	Specific advice on security controls
Common topics	Overall cybersecurity management Continuous cybersecurity activities	Security policy, organization and culture Incident response
Overlapping topics	Concept phase Product development phase Post - development phase	Security - aware development cycle
Different topics	Project - dependent cybersecurity activities Risk assessment methods Cybersecurity validation Distributed cybersecurity activities	Secure and safe design Maintaining effective defences Contributing to a safe and secure world

ROLE OF PAS 11281

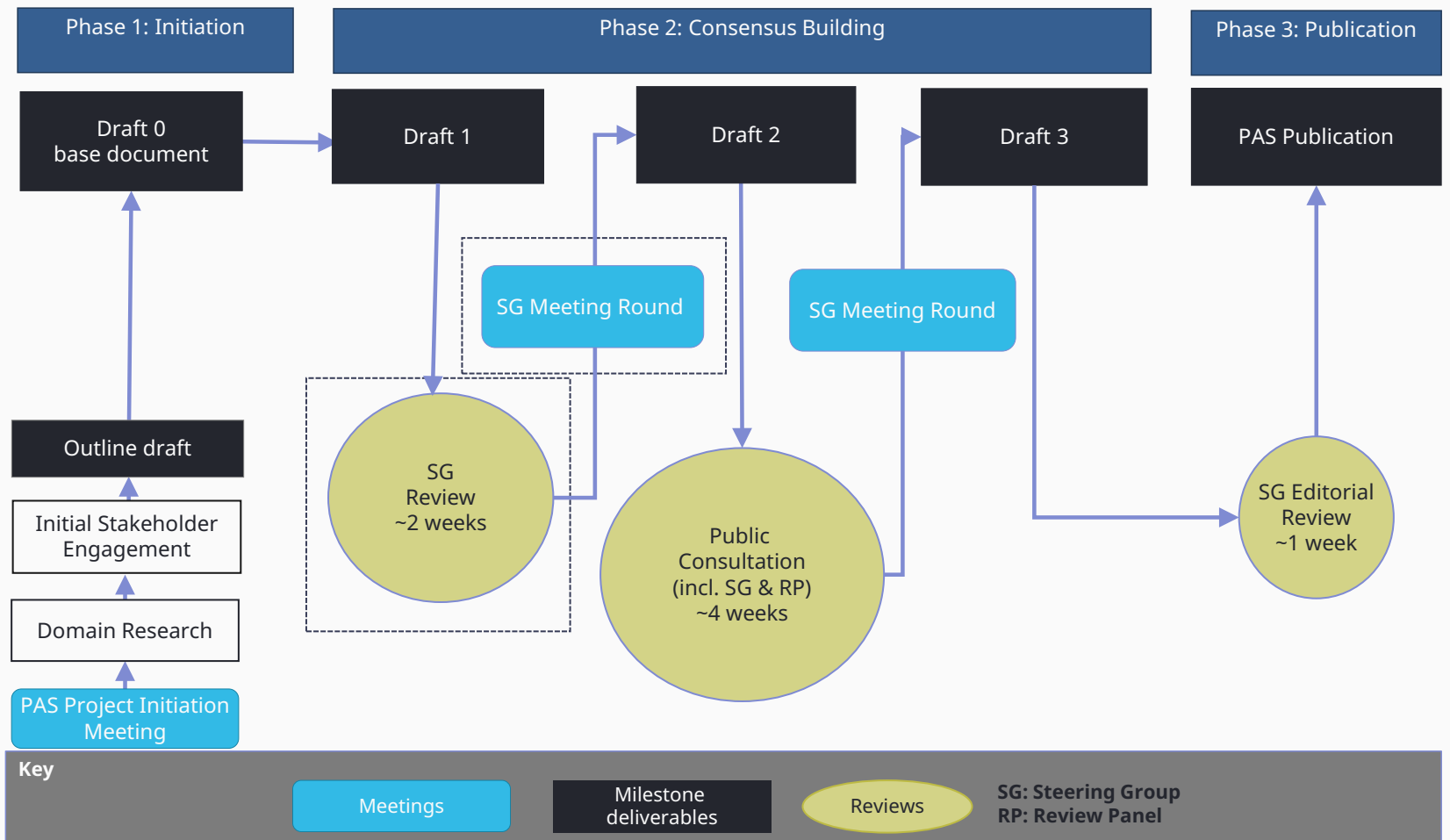
- The UN automotive cyber security regulation requires manufacturers to consider a broad range of cyber security threats to their vehicles
- ISO/SAE 21434 defines a general framework for risk management that could form the basis for a cyber security management system but provides no guidance on specific controls and mitigations
- PAS 11281 complements ISO/SAE 21434 and supports the UN regulation by providing concrete advice on building systems that safe and secure by design and maintaining safety and security during operations
- PAS 11281 also addresses concerns about the safety and security of the connected automotive ecosystem, which is beyond the scope of ISO/SAE 21434 but needs to be considered in order to satisfy the requirements of the UN regulation

UN REGULATION 155 – PROPOSED INTERPRETATION DOCUMENT

- **Paragraph 7.2.2.2., part (c)**
The processes used for the assessment, categorization and treatment of the risks identified
 - “BSI PAS 11281:2018 may be applicable for the consideration of safety and security”
- **Paragraph 7.2.2.2., part (e)**
The processes used for testing the cyber security of a vehicle type
 - “BSI PAS 11281:2018 may be utilised for considering the interaction of safety and security and processes for evidencing security outcomes are met”
- **Paragraph 7.3.4.**
The vehicle manufacturer shall protect the vehicle type against risks identified in the vehicle manufacturer’s risk assessment
 - “BSI PAS 11281:2018 and other standards regarding claims, arguments and evidence may be used to justify the design decisions of the manufacturer”

ECE/TRANS/WP.29/2021/59

UPDATE PROCESS



REQUEST FOR COMMENTS

- Suggestions and feedback welcome
- Membership of industrial steering committee
- Opportunity to participate in public review (October)



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